

### "A level playing field for the European biogas and green gas markets"

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INTERREG - Grenzregionen gestalten Europa Europäischer Fonds für Regionale Entwicklung der Europäischen Union

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# **Project background**

 Possibilities for crossborder trading



- Influence of national institutional differences on competition.
- Optimising and fine-tuning (remove market distortions for cross-border trade and avoid inefficiencies).

### National differences (overview)



Natural gas network



**Electricity grid** 



**Support schemes** 



**Biofuel trade in transport** 



**Guarantees of origin** 



Sustainability certification

# **Convergence** framework

- Institutional differences can create <u>market</u> <u>inefficiencies</u>
- "Is full policy harmonisation beneficial for crossborder trade between the Netherlands and Germany?"
- 2 Convergence scenarios (full harmonisation)
  - Which market stakeholders gain and lose from convergence?

### Convergence scenarios: some results (1)

	German Regime	Dutch Regime
Direct stakeholder	S	
Biomass producer	Higher demand for primary biomass (but scarcely available arable land)	-
Biomass traders and shippers	-	-
Biomethane producers	Lower investment burden. Higher feed-in support levels, and longer duration of support.	Competitive bidding, and higher cost- effectiveness, but also higher investment burden and lower support levels.
Biomethane traders and shippers	-	Stricter balancing requirements. New revenue opportunities because of 'GoO flexibility'.
Network operators	Higher CAPEX/OPEX (gas) Distributing EEG funds (electricity)	-

### Convergence scenarios: some results (2)

	German Regime	Dutch Regime	
End users			
Electricity / CHP producers	One single biomethane end-use option available	Multiple options	
Industry	Administrative co-firing not possible under EU ETS		
Transport	Monthly switching between feed-in and quota blending schemes possible	No scheme switching flexibility	
Households	-	-	
Indirect stakehol	lders		
Investors	Longer-term and more robust funding scheme	Higher project development risks (subsidy not certain)	
Tax payers / energy users (society)	Society pays for biomethane support via electricity 'Umlage' and higher gas transport costs	Society pays via levy on natural gas and electricity consumption	
Government	Low control over total budget and allocation INTERREG IVa Groen gas - level play	More control over total budget and allocation	

# Impacts of full convergence

- Market efficiency (+)
  - Less institutional competition
  - More leveled playing field
- Cross border trade
  - Raw materials (-)
  - Biomethane and certificates trade (+ NL / DE)
- Distributional impacts (
  - Allocating risk, costs and responsibilities
- Transitional impacts (Δ)
  - 'old' and 'new' regime projects

# **Distributional impacts**

### Amongst biomethane producers and network operators

- Investment burden
- Balancing responsibility

### In collecting and distributing funds for biomethane activities

- NL levy for gas / electricity users
- DE EEG Umlage electricity and gas transport tariffs

#### Project development risk

- NL all permitting and planning without certainty of subsidy
- DE certainty of subsidy

## **Transitional impacts**

Installation competition	Old regime installations	New regime installations	Old adopt new?
NL	-	+	+
DE	+	-	-

#### Convergence transition will results in:

- Higher transaction costs for operating 2 regimes
- Min. 12 to 20 years transitional period or existing facilities need to be compensated

# Limitations of convergence analysis

- Full institutional convergence is a time consuming process
- No common renewable energy and climate target(s)
- Public funds / budgets are unlikely to be shared
- Both DE and NL schemes are stimulating production and provide only minimal scope for cross-border trade in biomethane and certificates
- So, other mechanisms and instruments (e.g. quota and title trade schemes) need to be developed if one wants to increase overall market efficiency.

### **Towards demand-side incentives**

- Cross-border trade increases allocative efficiency (meet obligations at lowest cost level)
  - Production subsidies only benefit from allocative efficiency (competitive bidding) within national borders
- A minimum level of institutional convergence is needed for effective and efficient cross-border trade
  - Mass-balancing (NL-style)
  - Implement quota-title trade schemes (end-user/supply oriented CO2-credits, Biotickets, GoOs, etc..)
  - Address 'old' versus 'new' regime competition (phase out EEG/SDE)
  - Harmonize positive lists, and grid-connection regimes
  - Sustainability certification

# Alternatives to feed-in schemes?

- European Commission: subsidies to be phased out!
- Is there a real and promising alternative?

Instrument	Price (all-in)	'Green Value'	Energy price	x-times increase in 'Green Value'	When substitute for feed-in?
EEG (ref. facility)	0,67	0,42	0,25	-	-
SDE (ref-facility)	0,65	0,4	0,25	-	-
Guarantee of Origin	-	0,06	0,25*	6,7	60 EUR/MWh
EUA (direct emissions)	-	0,012	0,25 <b>*</b>	33,3	215 EUR/tCO <sup>2</sup>
NL - Bioticket (single)	-	0,16	0,25 <mark>*</mark>	2,5	21 EUR/ticket
NL - Bioticket (double)	-	0,32	0,25 <b>*</b>	1,3	11 EUR/ticket
DE – Bioticket (single)	-	0,26 - 0,4	0,25 <b>*</b>	1,7	-
DE – Bioticket (double)	-	0,53 - 0,79	0,25 <b>*</b>	0,9	-

- Price stability and range?
- Long-term certainty?
- Supply demand volumes?
- What share ends-up with producer (intermediaries)?





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